





Strengthening Capacity for Evidence-based Social Protection Policies

Inter-regional Training Workshop

8-10 July 2025 | Livingstone, Zambia





Policy questions that need answers...

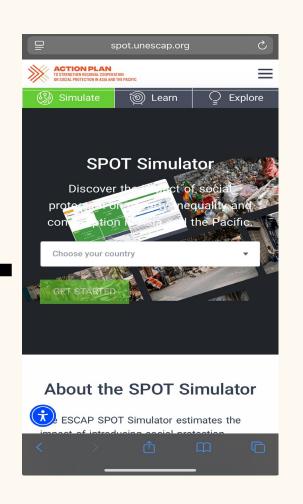
- Who are left furthest behind in sustainable development?
- Are they small marginal groups in a remote areas? Or are they large groups spread across countries?
- Among social protection schemes, are there some that have larger poverty reduction impact?
- Which scheme parameters matter in enhancing the impact of social protection?
- What happens to furthest behind groups if they are covered by social protection?

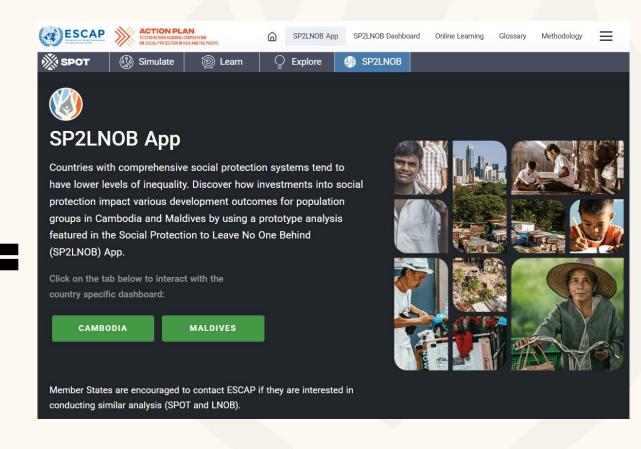




The Story of SP2LNOB





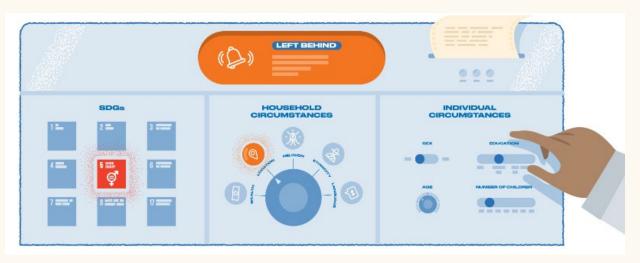






ESCAP Approach to LNOB





A quantitative analysis of **inequality** in SDG indicators that can capture **intersectionalities** among **circumstances** that leave people behind.

Based on **nationally representative** micro data and **disaggregating** SDGs at **national and subnational levels**.

Powered by a machine learning algorithm within Classification and Regression Tree Analysis (CART).





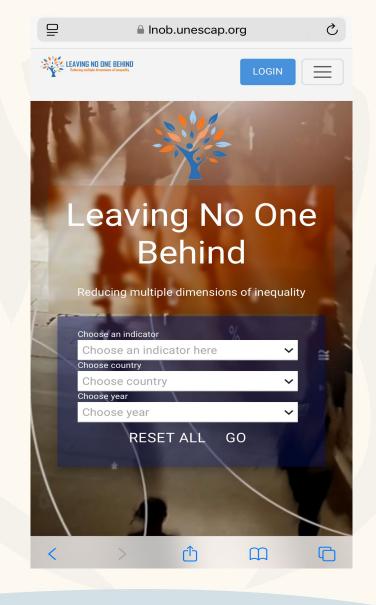
ESCAP LNOB Platform

Results on <u>inequality of opportunity</u> are available online at **national and subnational levels** for **33 countries** in Asia and the Pacific in the **2009-2023** period.

Identifies groups that are furthest behind and furthest ahead in 19 SDG indicators.

Captures intersectionality of circumstances like age, sex, education, wealth, disability, minority status, among others.

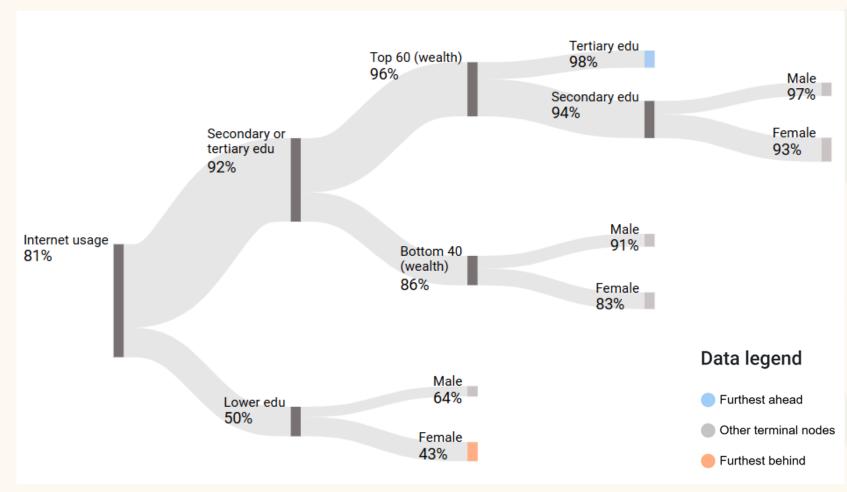
Coming soon to Africa...







LNOB Tree Example



Internet usage at 81% across the country.

intersect in explaining who used the internet and who did not. **Location** and **age** did not show up.

LNOB algorithm identified 7 distinct groups in the reference population.

Furthest Behind: 43% internet

usage

Furthest Ahead: 98% internet

usage

Source: Maldives DHS (2017).

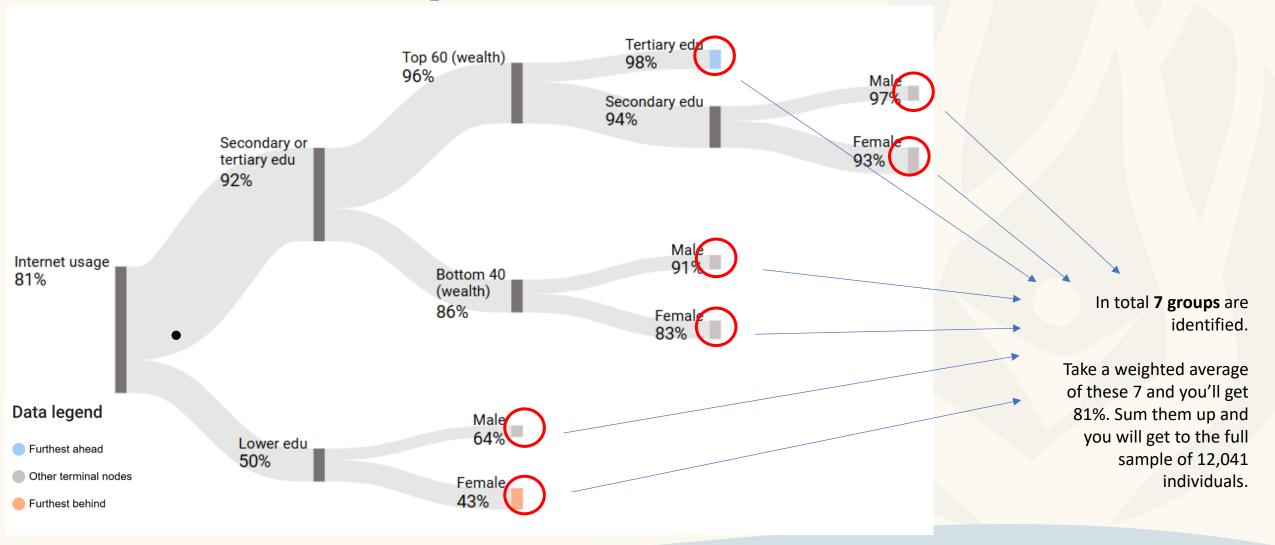
Note: Weighted results are presented based on a sample of 12,041 individuals.





Note: Weighted results are presented based on a sample of 12,041 individuals.

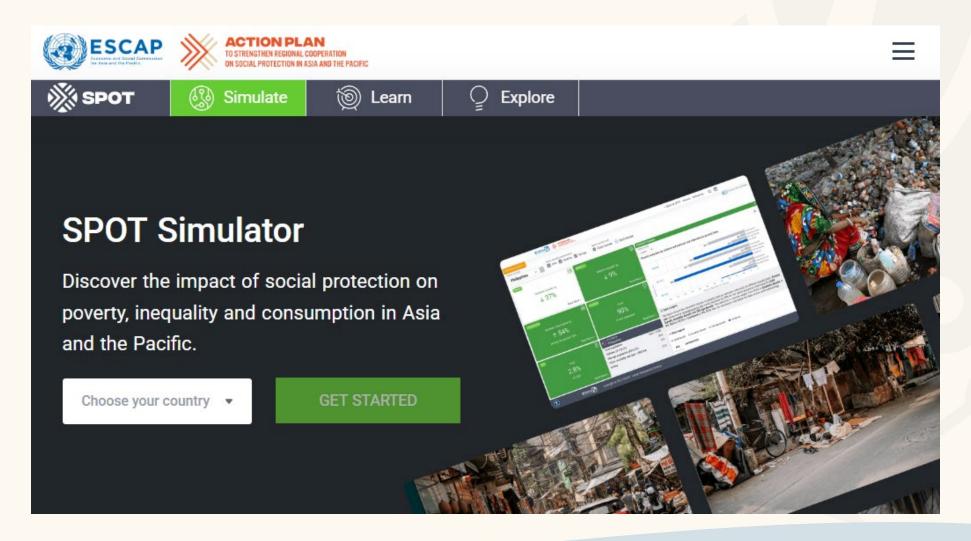
LNOB Tree Example







ESCAP Approach to Social Protection









Simulator model: Key Ideas

"what if" questions in a static and backward-looking manner

the simulations construct a hypothetical scenario, using a linear approximation model, and infer the absolute effects of a policy change



- 1 Identify recipients of simulated schemes
- O2 Calculate hypothetical household consumption expenditure
- O3 Simulate changes in welfare-based outcomes
- Project annual cost of the simulated schemes





An overview of simulated outcomes

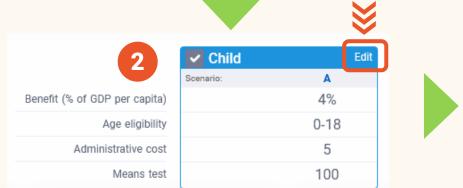


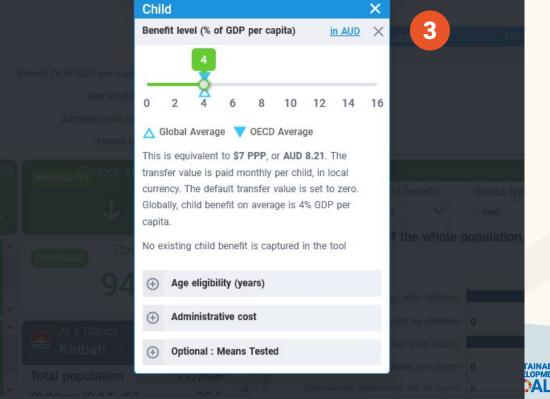




Design you own schemes with advanced settings











Connecting

LNOB Platform

with

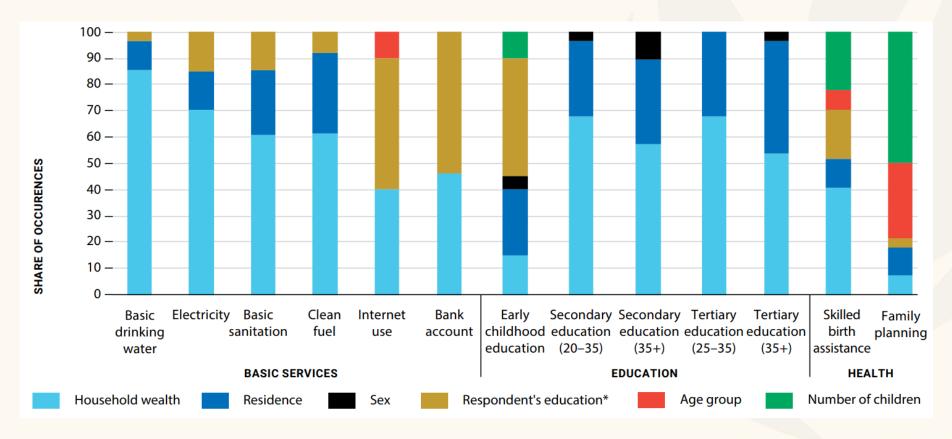
SPOT Simulator





The premise of SP2LNOB

Being poor is one of the key factors associated with inequality of opportunity.







The Premise of SP2LNOB

When **poverty** interacts with **age, sex and disability** in leaving people behind ...



... there is room for **Social Protection** to improve access by increasing household's economic resources.



Being monetarily poor is not always the culprit.





What does SP2LNOB App do?

SP2LNOB builds on SPOT and captures the nexus between social protection and

multiple dimensions of poverty.

- Nutrition & Health
- Education
- Health
- Standards of living
- Decent employment

SP2LNOB links **non-contributory social protection schemes** to leaving no one behind agenda in SDGs and beyond.







Outcomes analyzed in the SP2LNOB App

Standard of living

- Basic Drinking Water
- Basic sanitation
- Electricity
- Clean fuel
- Mobile phone
- Internet access
- Tablet or computer
- Durable Housing
- Overcrowding
- Asset ownership
- Vehicle ownership

Health & Nutrition

- Birth registration
- Chronic disease prevalence
- Food insecurity

Education

- Literacy (18+)
- Literacy in English (18+)
- Secondary education completion (age 25-35)
- Tertiary education completion or attendance (age 25-35)
- No schooling (12+)

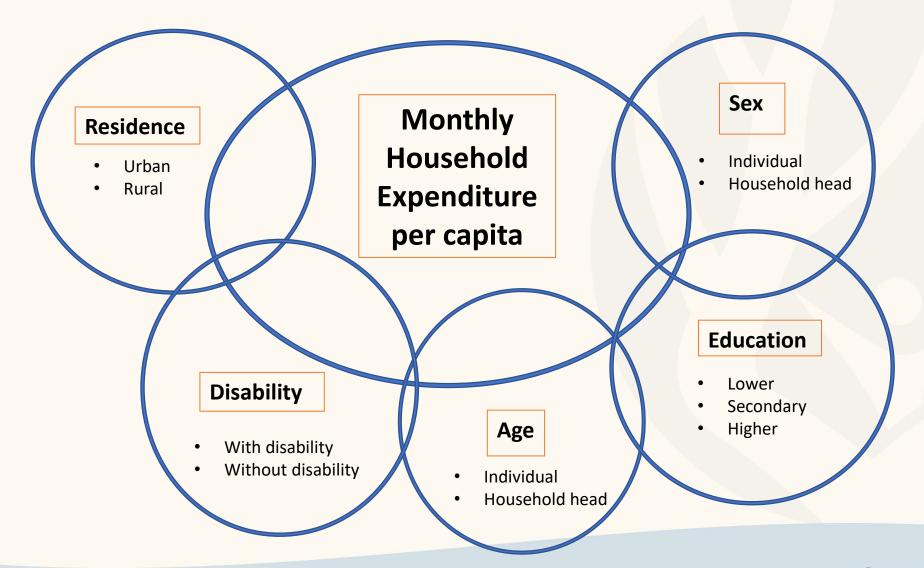
Labour

- Labour force participation rate
- Youth not in employment, education and training (NEET)
- Child labour





Circumstances included in the SP2LNOB App











Learning by doing...

Let's take an example.



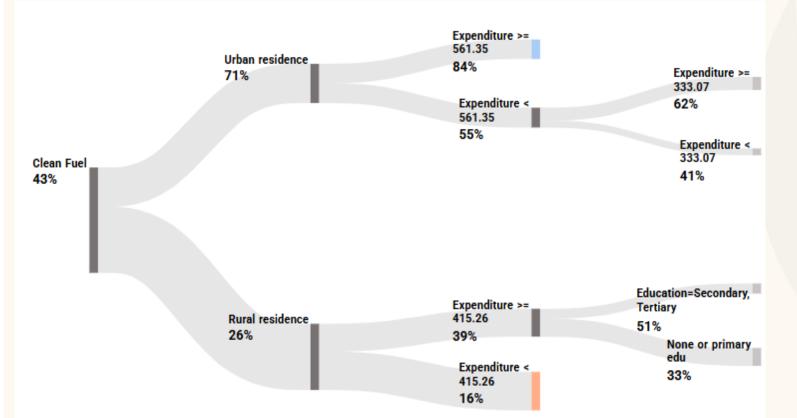


Indicator: Access to clean fuels for cooking

Level of analysis: Households

Circumstances: Age, sex and education of household head, location, monthly expenditure per capita and any person with disability.





Inequality before Social Protection:

- 43% households in Cambodia had access to clean fuels for cooking. 57% did not.
- Location is the most important circumstance.
 - Rural households:26%
 - Urban households: 71%
- Monthly expenditure per capita comes second but at different thresholds in rural vs urban areas.

• In rural areas: KHR 415,260

In urban areas: KHR 333,070

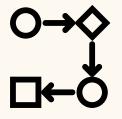
• In urban areas: KHR 561,350

- **Education** of household head also matters in relatively richer rural households.
- Several circumstances do not show up: **age**, **sex** and **disability status**.





LNOB Analysis



SPOT Simulator (Universal)

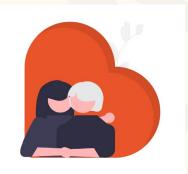


4% GDP per capita to all households with children and per child



14% GDP per capita to all households with a person with severe disability and per PwD





16% GDP per capita to all households with at least one older person and per older person

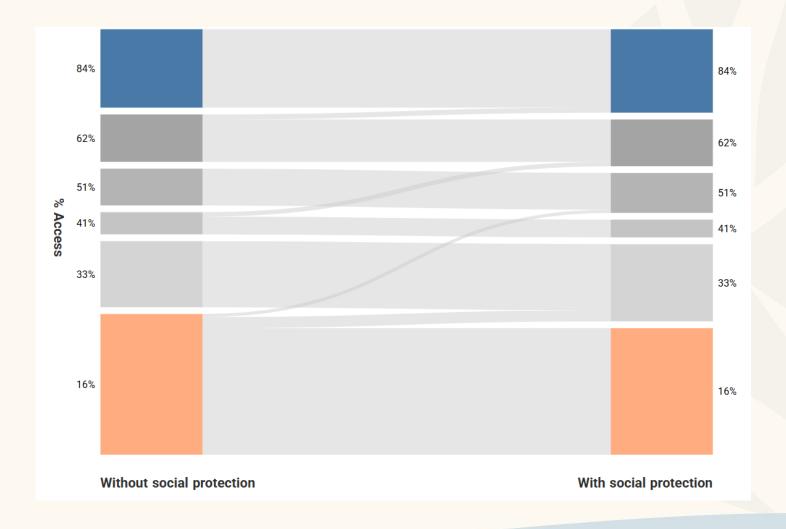
Old age pensions



Child benefits



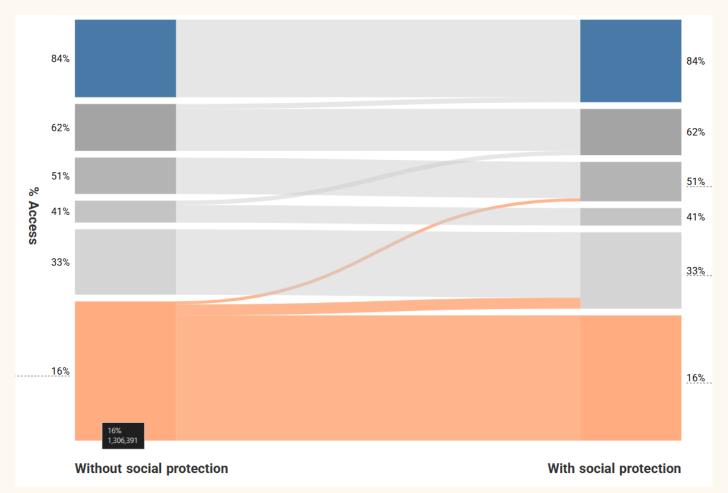
What happens to LNOB after Social Protection?







What is happening to the furthest behind?



Source: Cambodia Socioeconomic Survey (2019-2020).

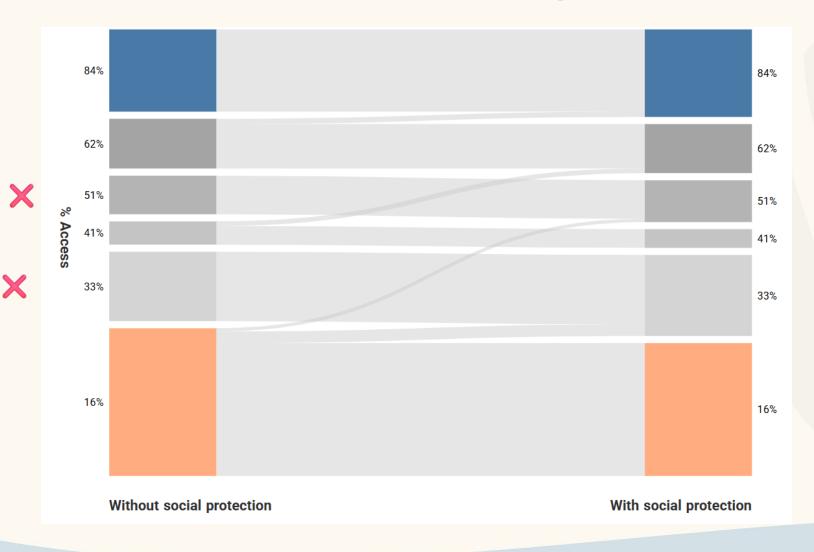
Let's start with the Furthest Behind group:

- Two small portions of the Furthest Behind group moved to higher-expenditure/higher-access groups.
 - A smaller sub-group moved to 51% access as they are headed by individuals with secondary or higher education.
 - A larger sub-group moved to 33% access as they were headed by individuals with lower or no education.
- Consequently, the size of the furthest behind group is smaller now because about 130,000 households moved upwards.
- Notice that the Furthest Behind group skipped the 41% access group because they are poorer/urban households.





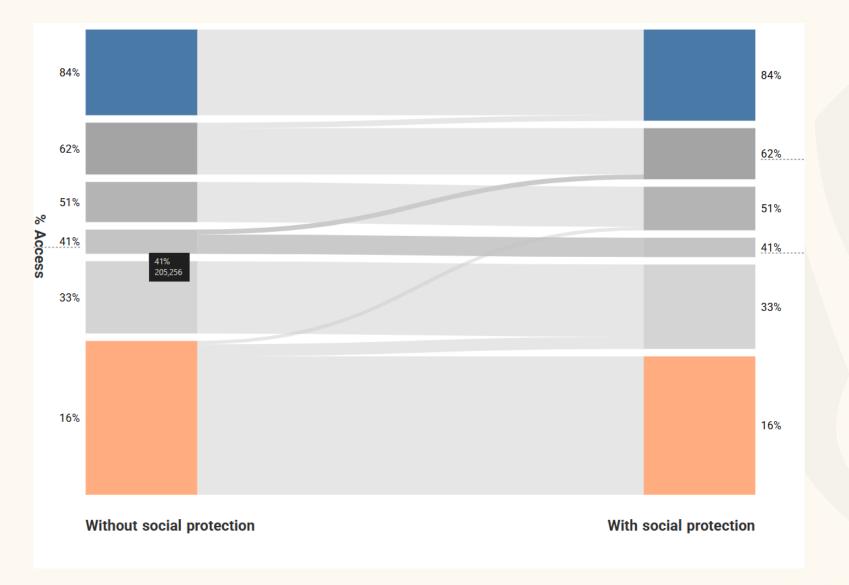
No movement in some groups



Let's check Group 2 and Group 3:

- No upwards movements from 33% and 51% access groups, as we expected because SP transfer cannot change:
 - Education level of household head
 - Location of the household head.
- But notice that some originally furthest behind households moved up here and increased their size slightly.

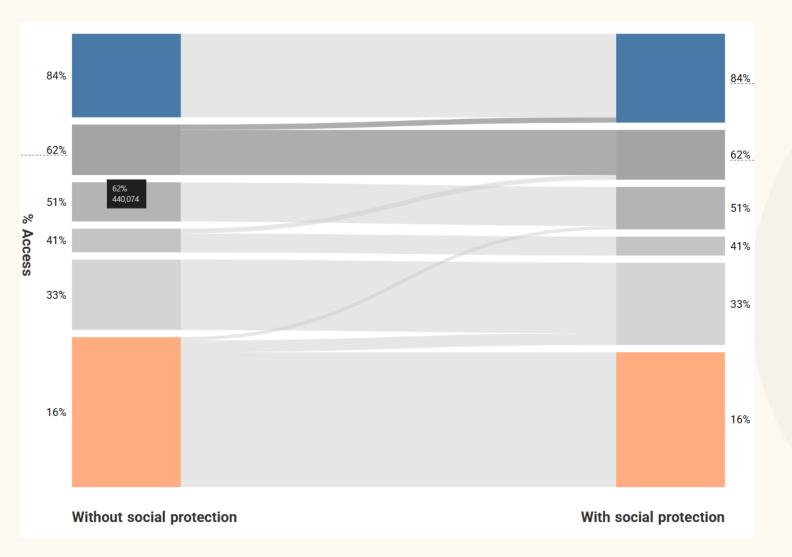




Let's check Group 4:

- A small portion moved to 62% access group.
- Recall that Group 4 are urban/poorer households with less than KHR 333,000 per month per capital as expenditure.
- Consequently, Group 4 got smaller. Around 30,000 households moved upwards.
- Notice that the Furthest Behind group skipped the 41% access group because they are poorer/urban households.

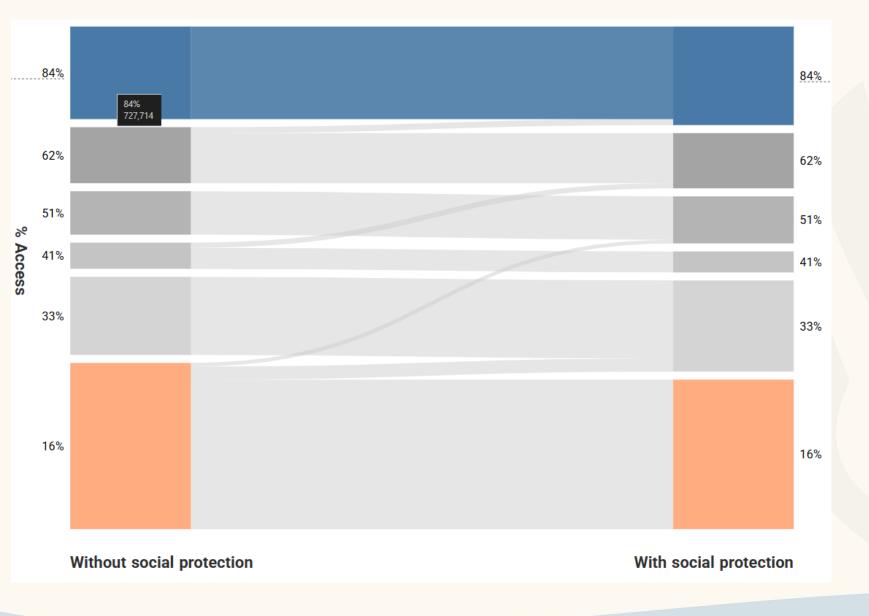




Let's check Group 5:

- A small portion moved to 84% access group.
- Recall that Group 5 are urban households with more than KHR 333,000 and less than KHR 561,000 per month per capita as expenditure.
- Consequently, Group 5 got slightly smaller due to this upward move. About 7,000 households moved upwards.
- Note that Group 5 welcomed some households from Group 4.





Let's check the Furthest Ahead:

- No upwards movements from the furthest ahead.
- But notice that some originally Group 5 households moved up here and increased their size slightly.

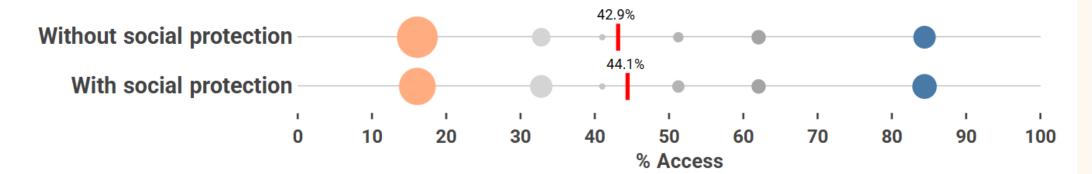


Before and after social protection ...

Despite these sizeable shifts, national average slightly improved.

Access to clean fuel Before and After Simulation

Average access as red line







Assumptions

- 1. All cash received is spent.
- 2. Cash transfers only change household expenditure
- 3. Households can **shift between groups** if their expenditure increases <u>enough</u>
- 4. Once a household moves to a new group, it **instantly takes on the average** access rate of that group
- 5. All other characteristics (education, location, infrastructure) remain unchanged
- 6. Ignores lagged effects, behavioral responses, or implementation barrier





Limitations of SP2LNOB App

- This is a simulation tool
- → It shows **how predicted access might change** if households received cash transfers

- X This is not a causal model
- → It does **not estimate the actual effect** of cash transfers on access
- → The goal is to support scenario exploration not impact evaluation
- → Useful for generating **policy hypotheses**, not for measuring **policy impact**





















News and Updates from Asia and the Pacific

- SP2LNOB App is launched in Cambodia and the Maldives via national consultations.
- Technical training of trainers organized to localize the offline algorithm.
- Follow up missions to broaden the use of the App by diving into administrative data and incorporating country-specific SP schemes.
- Draft knowledge products to inform inclusive and evidence-based policymaking.
- Stay tuned for the second inter-regional workshop in <u>November 2026</u> in Bangkok, Thailand



